

Stakeholder feedback of the application process

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Authorisation under REACH



Aims that **SVHC are progressively replaced by suitable alternative substances or technologies...**

REACH {*Art.* 55}.

- MAIN TOOL FOR ELIMINATION/SUBSTITUTION OF SVHC
- Incentive for developing and using safer alternatives
- Authorisations should be an exception
- If granted: only for specific uses and for very limited time

Is authorisation delivering? YES!



<u>Applications not submitted</u> for half of the substances included in Annex XIV with application deadline expired

<u>Public consultations</u>, have provided new information on alternatives not considered by applicants and showing the technical & economic feasibility of safer alternatives in the supply chain.

Substitution advancing for specific uses applied for

Improvements on <u>risk management</u> as a result of authorisation process: Applicants implementing RMM after deciding to submit applications. E.g. TCE (textiles) and As₂O₃ (ammonia).





Insufficient information provided by applicants

- **Insufficient information on exposure**: not all uses covered (broad use), mainly estimations.
- **Alternatives**: not use-specific AoA (broad use), mainly drop-in chemical substitutes, not covering DU uses applied for, poor AoA (just CLH info), assessment of costs of alternatives exaggerated, substitution plans are lacking.
- **Socio-economic analyses**: Limited information on benefits/costs for society, external costs not included

Applications for authorisation



SVHC	No uses and scope
DEHP	4 broad (PVC) + 2 specific
DBP	5 specific
Diarsenic trioxide	5 specific
Pigment yellow	6 broad
Pigment red	6 broad
HBCDD	2 broad
Trichloroethylene	5 broad + 12 specific

Chemical manufacturers applying for downstream users! DEHP, pigments, HBCDD, ...TCE

Our concerns with the process



ECHA has substantially made progress on:

- Participation: stakeholders will have speaking rights (general)
- Promoting substitution (website, webinars, newsletter...)
- Transparency: Public consultation template revisions

But, still needs to improve on:

- Adequate advice on substitution (pre-submission meetings)
- Conformity of applications
- Evaluation of confidentiality requests
- Participation: full speaking rights, more frontrunners engaged in the process

Concerns regarding the Committee's opinions



- No consistency among opinions (e.g. economic feasibility)
- Short review period instead of negative opinions
 - **RAC**: low quality data for opinion development, combined exposure disregarded (DEHP/DBP), EDC mediated properties
 - **SEAC**: feasibility of alternatives; any increased cost means not feasible. Poor consideration of social and frontrunners impacts.





Assess if applicant demonstrates:

- adequate control
- alternatives are not available/feasible
- SE benefits outweigh the risk to health or the environment

Or doing applicants' work?

- Request info after the applications deemed complete
- Carrying out own assessments/calculations (e.g. DEHP in PVC)
- -Viewpoint of the applicant rather than a "neutral" judge for society (including the alternatives users/producers)
- -Reference DNEL

Some provocative questions...



- Are ECHA & COM demonstrating REACH works by ensuring applicants get authorisation?
- How can we ensure that the authorisation process is really an incentive for substitution?
- How can we join forces to show the invisible substitutions taking place in the market?
- Are the standards for technical and economic feasibility consistent?

NGOs recommendations to ECHA



- Allocate the burden of proof on applicants for authorisation
- Applications with broad uses or insufficient data are not acceptable and should be rejected
- Need to define "economic feasibility" beyond 'not more expensive'
- Better balance between costs for the applicant and external costs associated with SVHC is needed

Conclusions



- Incomplete applications should be rejected to give credibility to the process
- SVHC are being authorised for continued use, even when safer alternatives are already widely available
- Transition to safer alternatives should be encouraged, while increasing market opportunities for "green" companies and incentives for sustainable innovation
- Taking into account only applicant's point of view is narrow approach (benefits for society, companies producing safer alternatives)



Thank you for your attention!

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